

NOTICE OF MOTION WEST WIMMERA SHIRE COUNCIL

Notice of Motic	on No:		2019/	05		
Preamble	Rutes	Su	rrounding	Native	Vegetation	Removal

Again I am seeking clarification to rules surrounding Native vegetation removal for fencelines and other infrastructure improvements like roads. The exemptions are still not clear following meetings.

Exemptions for the removal of trees for essential maintenance and upgrades need to remain as exemptions and not be affected by pseudo environmental overlays or we will all be spending more on lawyers and consultants than in improving the safety of our roads, securing our boundary fences and improving other infrastructure.

It now appears that the category of large significant trees means you are bundled with extra red and green tape that effects exemptions. A large significant tree is supposedly a tree over 40cm at chest height. I don't know how a tree that can be less than 30 years old is somehow a large significant tree.

The statement "minimum extent necessary" seems to have grown extra meaning. To me "minimum extent necessary" should mean at least a 4 metre fenceline clearance of all trees on title boundaries so that you can put a grader or leveller along to level the fenceline, to protect the bottom wires from rusting out on the tops of mounds, to keep our livestock in, to keep our farms biosecure and to make it safe to erect a new fence or maintain the old.

We now have deer as well as a plague of kangaroos on our roadsides and safety for road users has to be a priority. How do you dodge a kangaroo you can't see because it hops out from behind a big tree less than a metre from the road? If you slide off the road and there is a tree in the tabledrain it's your kids in the back seat that will probably hit the tree first. Going to footy Saturday there was a big red deer within a km of Edenhope town boundary in broad daylight.

Motion:

That West Wimmera Shire Council seek to amend the West Wimmera Shire Council Planning Scheme for Native Vegetation with the process beginning at Council Forum May 1 2019



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Councillor's Signature:	Treva Por
Councillor's Name:	TREVOR DOMASCHENZ
Date:	8/04/2019
	, ,
CEO's Signature:	Alah -
Chief Executive Officer:	David Leahy
Date:	9/4/2019



- Buloke Shire Council
- Central Goldfields Shire Council
- Golden Plains Shire Council

- Heaburn Shire Council
- Hndmarsh Shire Council
- Horsham Rural Oity Council

- **Loddon Shire Council
- Pyrenees Stire Courtai
- West Wintmera Shire Council
- Yarriambiack Shire Council

Council Meeting Briefing Pack

March 2019

Executive Summary

DRAFT

A summary of the key points from the Rural Councils' Corporate Collaboration (RCCC) illustrates the key points of the transformation and how they will be achieved.



Gain efficiencies across the region with the ability to collaborate and support each other



Place 1 fully framedieve anneren RCTP



IT operating model developed with a road map for implementation, beginning with Finance and Payroll



Transformation Program Office support to inform best practice, set up for success and uplift regional capability Utilises cloud technology to enable the full potential of remote working

With benefits realised over time, some continuance of funding required by councils

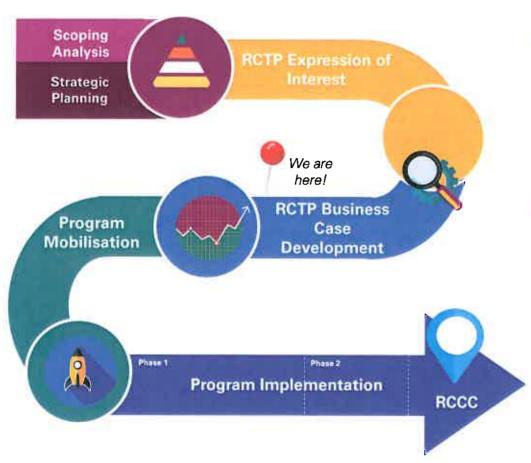
Roadmap provides decision gates to enable realisation of transformation

Program support to uplift local council capability and provide greater regional opportunities



Roadmap Summary

A summary of the journey of where we are today and what lies ahead for the RCCC transformation.





RCTP Expression of Interest (Completed)

Submission of EOI to DELWP; successful and through to next stage



Business Case Development

- The development of a comprehensive business case for submission to DELWP in support of RCTP funding
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Program Mobilisation (Subject to successful RCTP funding)

- Design IT Operating Model
- Spec and Select for ERP



Program Implementation

- Phase 1: Implement first and second corporate service functions onto the ERP
 Finance and Pavroll
- Phase 2: Continued transition of other corporate functions to RCTP ERP

Refinement of business model and processes Continuous improvement activities



The proposed transformation program

Introduction to Rural Councils Transformation Program

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The submission of a business case in application for funding under DELWP's RCTP, provides an opportunity to gain seed funding and support for the RCCC group of councils' plan to combine forces and structure their corporate council services as a shared service across the region.



RCTP OBJECTIVES

- Improve the financial sustainability of rural and regional councils by achieving economies of scale including through regional service delivery or collaborative procurement;
- Promote more efficient and improved service delivery through collaboration and innovation;
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No requirement under the funding agreement for applicants to provide a matched, cash co-contribution.



IN SCOPE FUNDED ACTIVITIES

The RCTP aims to fund large scale proposals that will implement transformation of existing council functions. Activities that will generally be considered for funding under the RCTP to implement such transformation include but are not limited to:

- Arrangements; Establishment of governance
- Digital transformation or system development;
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- Jointly owned fleet management entity;
- Shared statutory services;
- Shared corporate services; and
- · Shared engineering services.



FUNDING REQUIREMENTS

Assessment for funding will be based upon:

Criteria	Weighting
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Evidence-based	25%
Impact	25%
Collaboration	15%

Upon successful RCTP funding:

- Successful applicants must enter into a funding agreement with DELWP
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- Funding will be executed through milestones negotiated between the successful applicant and DELWP
- All involved councils will be required to commit to continue funding the proposal beyond the period of the initial grant (via submitted MoU and Council resolutions)
- 1. All information contained within this page is taken from https://www.localgovernment.vic.gov.au/grants/rural-and-regional-councils-sustainability-reform
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Investment Logic Map

The Investment Logic Map (ILM) method brings us back to first principles and is DELWP's preferred method of capturing the problems and solutions for a funding request. The below ILM was developed during a workshop with all the council CEOs and many Corporate Services leads.

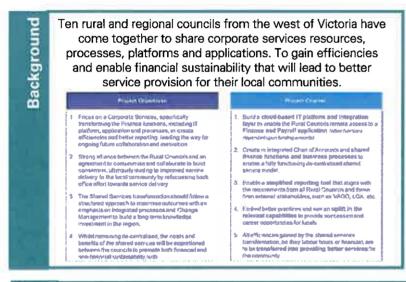
Responses from the ILM What do we want to achieve? Create sustainability within councils that What benefits can we realise? will enable each council to better maintain What does the solution look like? and deliver services to their community. Desire to update council corporate systems to better meet risk and compliance. What is the What is the What benefits need What is the oroblem? to be delivered? eterred response Collaborate and create aconomies of scale to meet the community needs across the ASSETS region with greater ease. Increased service requirements Maintain existing Increase reporting accuracy (including delivery of non-core Determine services and enhance to enable planning services) places competing service priorities unmet services demands on limited council for communities Collective and individual benefits resources and councils Design IT operating model through the transformation program incressed efficiency through harmonised Increased Spec and select for an ERP New shared processes and collaboration solution land integration) finance and Smaller scale of communities and Attract and retain staff locally economies of scale between payrol) system limited capacity to generate acuncils system additional revenue is impacting Standardise processes Simplify and collaborate to increase access financial sustainability and the ability across councils to attract and retain staff to services Better mest council risk Harmonisation of and compliance Implement new system and process and Best practice system and processes requirements systems corresponding processes Outdated, multiple systems and Define implementation processes mean councils cannot support required implement integrated, fit-for-Modernisation of improved access and purpose solutions to improve council systems usability of services service delivery for the community Share Corporate Service and council BETTER resources across the region 19% **OUTCOMES FOR**

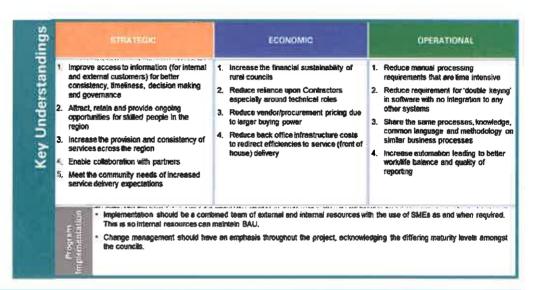


THE COMMUNITY

RCCC Transformation Program

To ensure the business case submitted to the Victorian Government accurately reflects the intended objectives of the RCTP, a transformation has been designed to establish the foundations to enable the planned objectives of the RCCC. Upon successful funding from the RCTP, RCCC councils will begin to harmonise their Finance and Payroll systems and have the foundations for ongoing transition into a shared corporate function operating model.









An agile approach to Phase 1 of the RCCC transformation enable a strong foundation to be laid, and sets up the program for success. It enables considered decision making and opportunities for each council to inform the future state, while meeting the most urgent needs of many of the councils.

Phase 1 transformation



1.1 Design of ITOM future state

After establishing an the necessary governance to manage the RCCC transformation and the Transformation Program Office (TMO), this stage involves designing the IT operating model (ITOM, including high level target state solution architecture) that meets the needs of a collaborative RCCC.



Spec, Select & Procure

1.2

The second step involves the specification and selection process, formal approach to market (Tender) and subsequent decisions. The TMO will be responsible for initial project set up, overseeing the transition of corporate services functions and informing business processes.



The third step is the implementation and transition of the councils' corporate services functions to the new applications. The first transition will focus on implementing a unified Finance and Payroll system for all councils, including the associated change management, process optimisation and migration activities.

Phase 1 Success looks like



Governance structure implemented and decision making working



ITOM completed and phased roadmap agreed



IT architecture specified and vendor selected



First two corporate function (Finance and Payroll) **transitioned** across to new systems



TMO embedding capability within local councils to continue transformation phases with greater ease



Best practice processes and continuous improvement embedded in each council





RCCC Transformation Project

The phases outlined in this business case enable the RCCC to realise the aspiration to become to support the region's councils through a shared corporate service function. The enable full realisation of the shared services as desired a continuation through the transformation phases will need to be maintained.

RCCC transformation

Phase 1

Foundation

- 1.1 Establish governance and decision making principles and design IT future state (ITOM)
- 1.2 Based upon outcomes from the ITOM design market approach, specification and selection and procurement
- 1 3 Transition and implementation of Finance and Payroll to new systems

RCTP funded

Phase 2

Complete Transitions

- 2.1 Continued transition of other corporate functions to RCCC platform
- 2.2 Refinement of the operating model and business processes
- 2.3 Continuous improvement activities

RCCC funded

Phase 2 Success looks like....



All desired corporate functions transitioned into RCCC platform



Increased ability to report, analyse and inform strategic decision making



Reduced manual processing, more automated approvals, reconciliations, data sharing



Regional networks of specialisation **established**, with staff supporting across councils as required



Remote working enabling access to a wider pool of talent



Community experiencing faster and easier cost to serve, thus increasing service levels



The benefits, risks & opportunities

Financial Benefits

The benefits, risks and opportunities outlined below reflect financial insights into the RCCC



- Conservative view of estimated net benefit of \$0.8 – 0.9m for the transformation. Noting this is only realising the benefits from Phase 1, not the additional and continuing phase 2 that will accelerate the savings.
- Potential for increased buying/procurement power during pricing and vendor negotiations. Cost efficiencies gained from sharing of systems, processes and resources across corporate services functions throughout the region
- Organisation productivity improvements through better systems integration and more efficient ways of work able to realised form year 2
- Ability to rely on other councils to complete finance activities, thus reducing reliance on higher cost contract/temporary labour
- Improved financial sustainability through achieving economies of scale and lowering the cost of service provision



Risks

- Additional financial investment required from councils outside of RCTP funding in order to achieve full benefits of the project through to Phase 2
- Membership changes in Phases 2-3 may have financial impacts to remaining councils
- May disrupt current single council plans for transformation
- Phase 1 may require some financial contingency (subject to ITOM and Spec & Select decisions)



- Potential to integrate neighbouring councils in future years for greater savings through economies of scale and specialisation
- Formalise collaboration across the region enabling potential for greater procurement and buying power as RCCC is established to engage contracts/vendors

Operational Benefits

The benefits, risks and opportunities outlined below reflect operational insights into the GSS



- Estimated 20% efficiency gain within the finance and payroll functions in first phase
- Eliminates duplication of activities across councils and their corporate services
- Simple, streamlined, more efficient, best practice back office systems and processes enabled by the platform and automation tools
- Single data source enabling improved recording, analysis and reporting
- Reduced dependency on key resources - greater ability to support and cover staff when absent / during peak periods
- Achieves council's strategic objectives of taking a leading role partnering with other organisations, and improving council processes and service delivery
- Enables council's to maintain their status as a leading regional employee
- Better visibility and strategic planning of talent management to build competencies and skills for staff



Risks

- Significant transformation may disrupt the organisation and its BAU activities and current service levels
- Staff / internal stakeholders may be resistant to change
- Change management critical to success of ongoing transformation
- Integration risks due to variance and differing minimum levels required
- Hampered, complex decision making due to size of consortia
- Achieving agreement on standardisation of processes amongst RCCC
- Differing levels of RCCC's current technology hardware capability to support transformation
- Loss of key staff during transition



- Opportunity to transition additional council functions such as customer facing, onto the new platform if desired
- Staff capability uplift in transformation and program management
- No immediate redundancies natural attrition encouraged where appropriate
- Gated decision points to reaffirm transformation journey
- Opportunity for councils to pioneer in the collaborative, shared services for local government space
- Investment in long term knowledge sharing across councils
- Improve internal and external reporting capabilities to improve decision making, efficacy and timeliness
- Improved governance and data-driven decision making
- Attract and retain high capability, specialist roles within the RCCC region

Community Benefits

The benefits, risks and opportunities outlined below reflect community insights into the GSS.



Benefits

- Ability to redirect savings to improve community service delivery and provide better community outcomes
- Increased levels of community satisfaction with councils due to end to end process improvement, reducing turnaround times and increasing levels of specialisation, compliance and governance.
- High performing culture and specialised roles improve councils' ability to attract and retain talent in the region
- No immediate redundancies required
- Individual councils can retain autonomy over much of their decision making and staff



Risks

- If full transformation not realised, the benefits may no be redirected towards community service level improvement
- Loss of key staff during transition



- Opportunity to invest savings from the project into expanding the range of council services, meeting the ever-growing expectation of rural communities
- Reliance of councils on revenue from rates is reduced over time due to savings and efficiencies achieved
- Opportunity to invest financial savings into list of 'pipeline' capital and/or community projects (i.e. approved business cases that are currently unfunded).
- Deliver consistent services and meet service standard expectations across the region, reducing complexity for customers who cross council boundaries
- Become a local employer of choice by providing career opportunities and progression
- Local hires can benefit by having improved work/life balance from increased workflow automation and shared service operating model
- Improved customer centricity and ability to engage in more strategic planning

Appendix

Program Structure

Program Roadmap

Financial Benefits

Assumptions

Proposed Project Roadmap

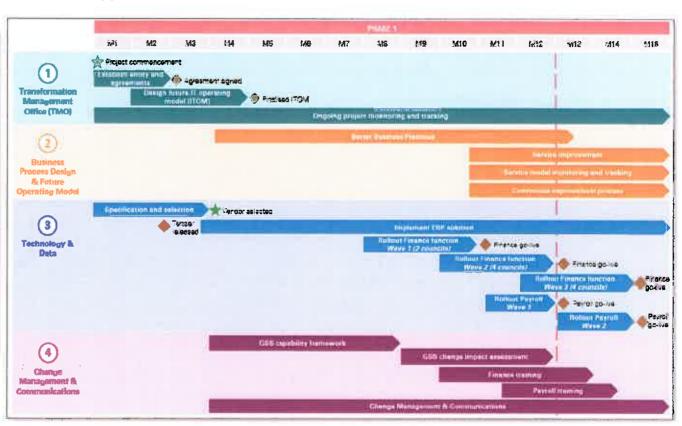
The diagram below outlines the recommended workstreams and roadmap for Phase 1 of the transformation program, utilising the requested RCTP funding over the first year, should the application be successful.

Key points

Phase 1 covers the anticipated RCTP funding

- · establishes the governance structure
- develops the target IT operating model (ITOM)
- Specs, selects and procures the ERP solution
- outlines future processes and capabilities required
- implements the selected finance and payroll system across the RCCC
- anticipated 15 month project
- provides a gated approach to decision making





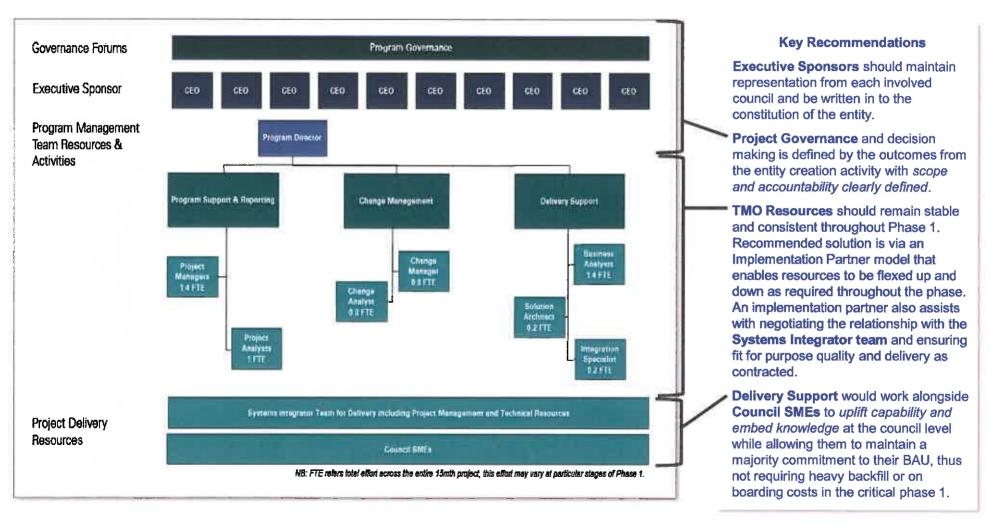
Phase 2 continues the transformation of the remaining corporate functions into RCCC

- continues the phased approach to implementing remaining corporate functions based upon outcome from the ITOM
- · refines processes, operating model and continuous improvement



Proposed Project Structure

The diagram below outlines the potential TMO structure for the RCCC project, it is proposed that the TMO will sit within the RCCC and remain accountable to it. This should enable greater continuity throughout phase 1.

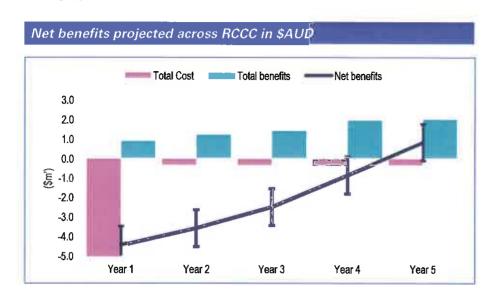


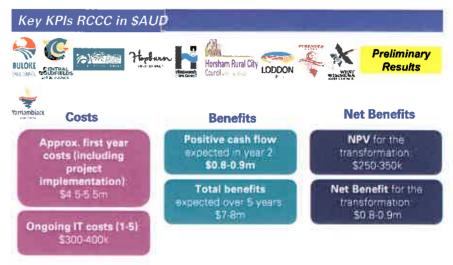


Financial overview

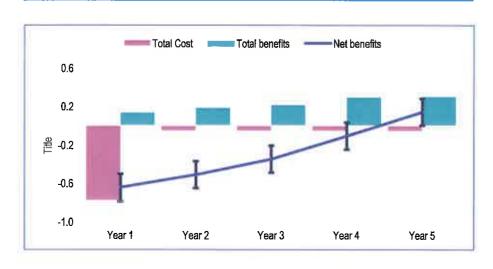


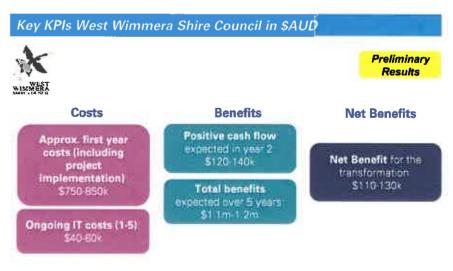
The graphs below outline show the costs, total benefits and net benefits for both the RCCC and West Wimmera Shire Council.





Net benefits projected across West Wimmera Shire Council in \$AUD





Model Assumptions

A number of key global and data assumptions have been developed to assist with the projection of possible outcomes for the RCCC RCTP phase 1 transformation.

Key Assumptions

- Business as usual data informing the economic model has been taken from the Local Government Performance Reporting Framework. This reporting framework has provided revenue and operational and capital expenditure data for each of the ten Horsham councils.
- Current IT costs have been provided internally by each of the ten councils, broken down across five primary functions: Finance, IT, payroll, asset management and records management.
- Cost avoidance benefit \$1m has been assumed as a cost avoidance benefit in year 1 across all councils
- Council specific costs These costs assume the breaking of IT license fees. The only fee identified across the RCCC was a \$32k termination fee applying to Golden Plains Council at this point in time
- Staffing productivity Has been assumed as 0% in year 1, 5% for year 2, 10% for year 3 and 15% going forward.
- Year 1 refers to the financial year of 2019-20
- Relevant Costs by Function Labour costs across all councils have been grouped into a number of headline functions, including: Asset management, Customer engagement, Finance, HR, IT, OHS, Payroll and Rates and Property.

Data Assumptions

- Payroll data Payroll data has been provided internally by each of the ten councils, broken down specifically across Payroll and Finance functions for this intervention. Where there were gaps in council data, the missing function cost has been estimated by averaging the aggregate data provided by the other councils across the relevant function line.
- Benefit allocation method A method to allocate equitably the costs and benefits of the intervention has been developed. This allocation key can be toggled based on Council spend, FTE and Per capita.- current allocation key is based on FTE
- Salary overheads and on-costs as defined by Treasury business case guidelines, on costs 10.64% and operating costs \$13,747

Corrina Bertram
Parmer APMS
Ports, Program & Evaluation
Phone 03.9638 4864
Pmair (abovirum) Lipnig 25m st.

Toni Jones
Farmerothylic
Local Silvermont Sector Land
France 03 9280 0499
Ethni Tomionesolkomponina

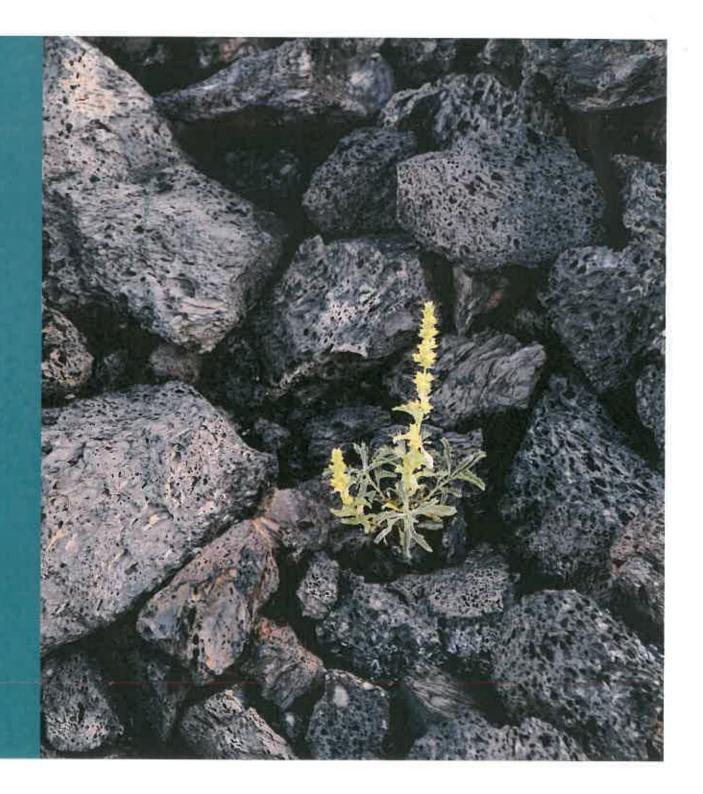
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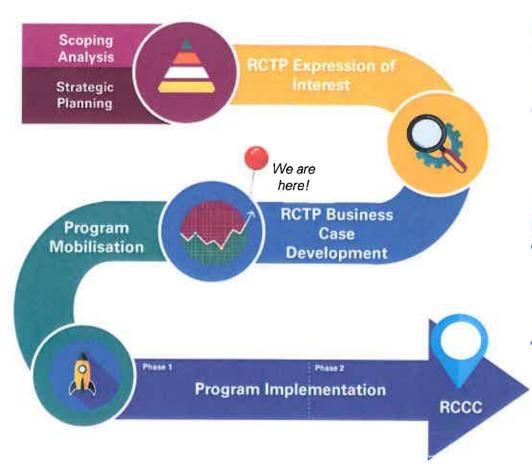
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- Design IT Operating Model
- Spec and Select for Enterprise Resource Planning (ERP)

Regional Program Implementation

- Phase 1: Implement first and second corporate service functions onto the ERP: Finance and Payroll
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The proposed transformation program

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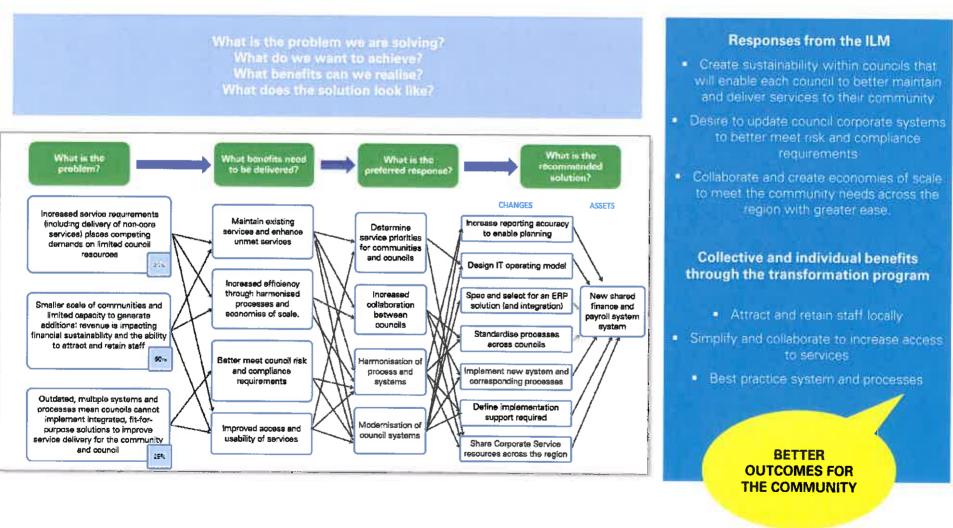
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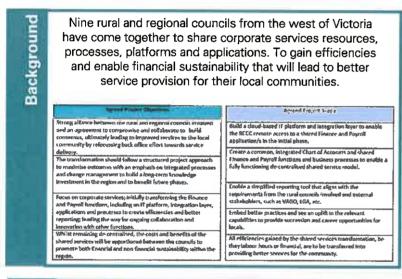
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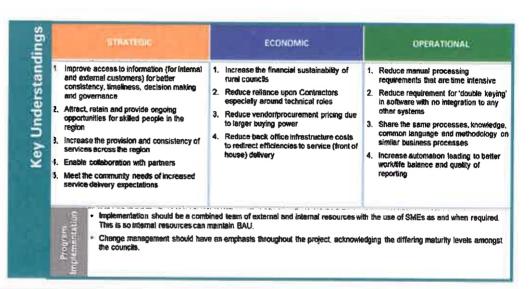




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RCCC Transformation Project

The phases outlined in this business case enable the RCCC to realise the aspiration to support the region's councils through a shared corporate service function. To enable full realisation of the shared services as desired, a continuation through the transformation phases will need to be maintained.

RCCC transformation Phase 1 Phase 2 **Foundation Complete Transitions** 1.1 Establish governance and 2.1 Continued transition of other decision making principles and corporate functions to RCCC design IT future state (ITOM) platform 12 Based upon outcomes from the 2.2 Refinement of the operating ITOM design market approach, model and business specification and selection and processes procurement 23 Continuous improvement 1.3 Transition and implementation activities of Finance and Payroll to new systems RCTP funded RCCC funded

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- Reduces duplication of activities across councils and their corporate services
- Simple, streamlined, more efficient, best practice back office systems and processes enabled by the platform and automation tools
- Single data source enabling improved recording, analysis and reporting
- Reduced dependency on key resources - greater ability to support and cover staff when absent / during peak periods
- Achieves council's strategic objectives of taking a leading role partnering with other organisations, and improving council processes and service delivery
- Enables council's to maintain their status as a leading regional employee
- Better visibility and strategic planning of talent management to build competencies and skills for staff



Risks

- Significant transformation may disrupt the organisation and its BAU activities and current service levels
- Staff / internal stakeholders may be resistant to change
- Change management critical to success of ongoing transformation
- Integration risks due to variance and differing minimum levels required
- Hampered, complex decision making due to size of consortia
- Achieving agreement on standardisation of processes amongst RCCC
- Differing levels of RCCC's current technology hardware capability to support transformation
- Loss of key staff during transition



- Opportunity to transition additional council functions such as customer facing, onto the new platform if desired
- Staff capability uplift in transformation and program management
- No immediate redundancies natural attrition encouraged where appropriate
- Gated decision points to reaffirm transformation journey
- Opportunity for councils to pioneer in the collaborative, shared services for local government space
- Investment in long term knowledge sharing across councils
- Improve internal and external reporting capabilities to improve decision making, efficacy and timeliness
- Improved governance and data-driven decision making
- Attract and retain high capability, specialist roles within the RCCC region

Community Benefits

The benefits, risks and opportunities outlined below reflect community insights into the GSS.



- Ability to redirect savings to improve community service delivery and provide better community outcomes
- Increased levels of community satisfaction with councils due to end to end process improvement, reducing turnaround times and increasing levels of specialisation, compliance and governance.
- High performing culture and specialised roles improve councils' ability to attract and retain talent in the region
- No immediate redundancies required
- Individual councils can retain autonomy over much of their decision making and staff



Risks

- If full transformation not realised, the benefits may no be redirected towards community service level improvement
- Loss of key staff during transition



- Opportunity to invest savings from the project into expanding the range of council services, meeting the ever-growing expectation of rural communities
- Reliance of councils on revenue from rates is reduced over time due to savings and efficiencies achieved
- Opportunity to invest financial savings into list of 'pipeline' capital and/or community projects (i.e. approved business cases that are currently unfunded).
- Deliver consistent services and meet service standard expectations across the region, reducing complexity for customers who cross council boundaries
- Become a local employer of choice by providing career opportunities and progression
- Local hires can benefit by having improved work/life balance from increased workflow automation and shared service operating model
- Improved customer centricity and ability to engage in more strategic planning

Appendix

Program Structure

Program Roadmap

Financial Benefits

Assumptions

Proposed Project Roadmap

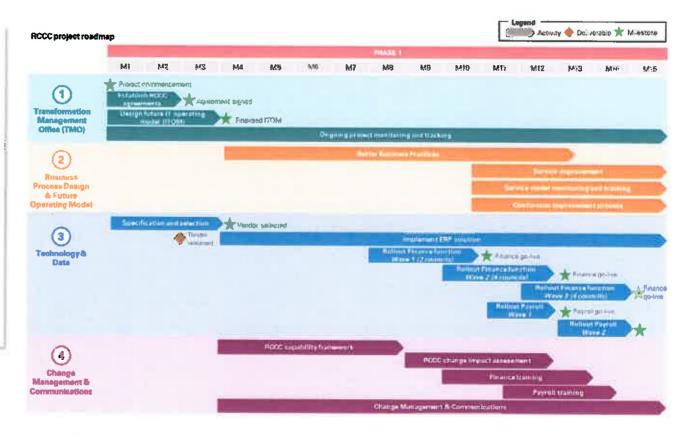
The diagram below outlines the recommended workstreams and roadmap for Phase 1 of the transformation program, utilising the requested RCTP funding over the first year, should the application be successful.

Key points

Phase 1 covers the anticipated RCTP funding

- establishes the governance structure
- develops the target IT operating model (ITOM)
- Specs, selects and procures the ERP solution
- outlines future processes and capabilities required
- implements the selected finance and payroll system across the RCCC
- anticipated 15 month project
- provides a gated approach to decision making





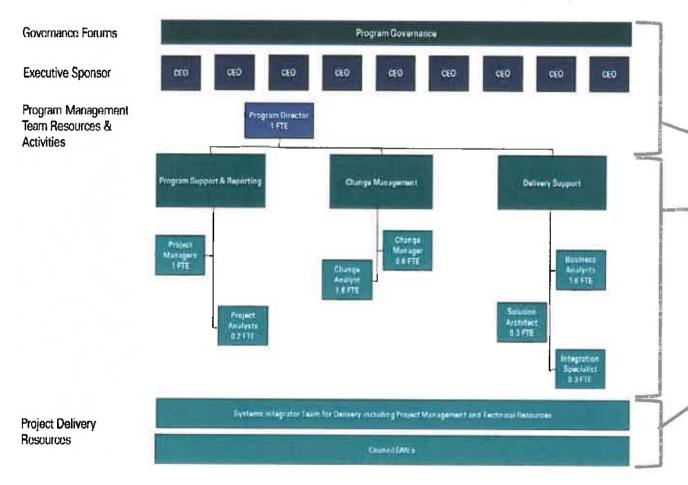
Phase 2 continues the transformation of the remaining corporate functions into RCCC

- continues the phased approach to implementing remaining corporate functions based upon outcome from the ITOM
- refines processes, operating model and continuous improvement



Proposed Project Structure

The diagram below outlines the potential TMO structure for the RCCC project, it is proposed that the TMO will sit within the RCCC and remain accountable to it. This should enable greater continuity throughout phase 1.



Key Recommendations

Executive Sponsors should maintain representation from each involved council and be written in to the collaboration.

Project Governance and decision making is defined by the outcomes from the entity creation activity with *scope* and accountability clearly defined.

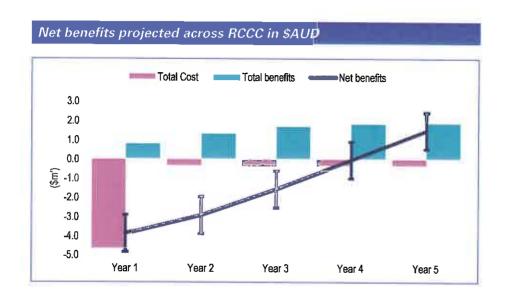
TMO Resources should remain stable and consistent throughout Phase 1. Recommended solution is via an Implementation Partner model that enables resources to be flexed up and down as required throughout the phase. An implementation partner also assists with negotiating the relationship with the Systems Integrator team and ensuring fit for purpose quality and delivery as contracted.

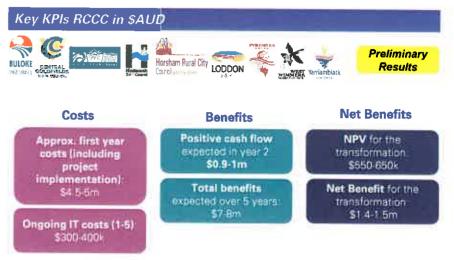
Delivery Support would work alongside Council SMEs to uplift capability and embed knowledge at the council level while allowing them to maintain a majority commitment to their BAU, thus not requiring heavy backfill or on boarding costs in the critical phase 1.



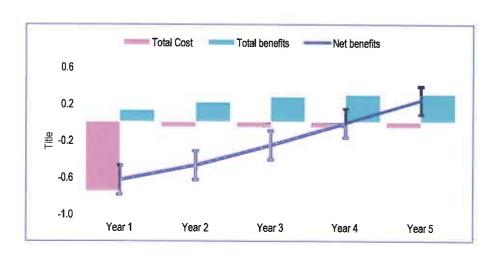
Financial overview

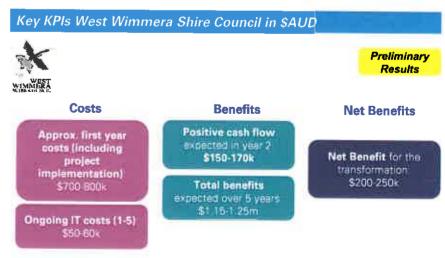
The graphs below outline show the costs, total benefits and net benefits for both the RCCC and West Wimmera Shire Council.





Net benefits projected across West Wimmera Shire Council in \$AUD





Model Assumptions

A number of key global and data assumptions have been developed to assist with the projection of possible outcomes for the RCCC Phase 1 transformation.

Key Assumptions

- Business as usual data informing the economic model has been taken from the Local Government Performance Reporting Framework. This reporting framework has provided revenue and operational and capital expenditure data for each of the nine Horsham councils.
- Current IT costs have been provided internally by each of the nine councils, broken down across five primary functions: Finance, IT, payroll, asset management and records management.
- Cost avoidance benefit \$1 m has been assumed as a cost avoidance benefit in year 1 across all councils
- Council specific costs These costs assume the breaking of IT license fees. The only fee identified across the RCCC was a \$32k termination fee applying to Golden Plains Council at this point in time
- Staffing productivity Has been assumed as 0% in year 1, 5% for year 2, 10% for year 3 and 15% going forward.
- Year 1 refers to the financial year of 2019-20
- Relevant Costs by Function Labour costs across all councils have been grouped into a number of headline functions, including: Asset management, Customer engagement, Finance, HR, IT, OHS, Payroll and Rates and Property.

Data Assumptions

- Payroll data Payroll data has been provided internally by each of the nine councils, broken down specifically across Payroll and Finance functions for this intervention. Where there were gaps in council data, the missing function cost has been estimated by averaging the aggregate data provided by the other councils across the relevant function line.
- Benefit allocation method A method to allocate equitably the costs and benefits of the intervention has been developed. This allocation key can be toggled based on Council spend, FTE and Per capita.- current allocation key is based on FTE
- Salary overheads and on-costs as defined by Treasury business case guidelines, on costs 10.64% and operating costs \$13.747

Corrina Bertram

Partner KPMG

Policy, Program & Evaluation

Phone: 03 9838 4564

Email: cjbertram@kpmg.com.au

Toni Jones

Partner KPMG Local Government Sector Lead Phone: 03 9288 6699

Email: tonijones@kpmg.com.au

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